**ANNUAL FINANCIAL STATEMENTS** 

FOR THE FISCAL YEAR ENDED
JUNE 30, 2013

### ANNUAL FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

TABLE OF CONTENTS	Page
	<u>ı üğc</u>
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-7
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	8
Statement of Activities	9
Fund Financial Statements:	
Balance Sheet – Governmental Funds	10
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Governmental Funds	11
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund	
Balances of Governmental Funds to the Statement of Activities	12
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual – General Fund	13
Notes to Financial Statements	14-29
Supplementary Information:	
Nonmajor Governmental Fund Combining Fund Statements and Schedules:	
Nonmajor Governmental Funds – Combining Balance Sheet	30
Nonmajor Governmental Funds – Combining Statement of	
Revenues, Expenditures, and Changes in Fund Balances	31
Special Revenue Fund – Schedule of Revenues, Expenditures, and	
Changes in Fund Balances – Budget and Actual	32
Schedule of Expenditures of Special Purpose Local Option Sales Tax	
Proceeds – 2004 SPLOST	33
Schedule of Expenditures of Special Purpose Local Option Sales Tax	
Proceeds – 2009 SPLOST	34
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control Over Financial Reporting and on	

Compliance and Other Matters Based on an Audit of Financial Statements Performed

35 and 36

37-41

in Accordance with Government Auditing Standards

Schedule of Findings and Responses



#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members Of the City Council City of Lilburn Lilburn, Georgia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the **City of Lilburn**, **Georgia** (the "City") as of and for the year ended June 30, 2013, and related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Lilburn, Georgia as of June 30, 2013, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and Statement No. 65, *Items Previously Reported as Assets and Liabilities,* as of July 1, 2012. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4-7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining non-major fund financial statements and schedules, including the Schedules of Expenditures of Special Purpose Local Option Sales Tax Proceeds, as required by the Official Code of Georgia 48-8-21, as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining non-major fund financial statements and schedules (the "supplementary information") are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Governmental Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2013 on our consideration of the City of Lilburn, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Manddin & Jenlins, LLC

Atlanta, Georgia December 16, 2013

## CITY OF LILBURN, GEORGIA MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis of the financial performance of the City of Lilburn, Georgia (the "City") is intended to provide the readers of these financial statements with an overview of the City's financial activities for the year ended June 30, 2013.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, liabilities and deferred inflows and outflows of resources, with the difference between the assets and deferred outflows and the liabilities and deferred inflows reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements can be found on pages 8 and 9 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City are considered governmental funds.

Governmental funds are used to account for essentially the same functions reported in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

The basic governmental fund financial statements can be found on pages 10-13 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 14-29 of this report.

#### **Government-wide Financial Analysis**

#### Summary of the City's Net Position June 30, 2013 and 2012

Governmenta	l
activities	

activities					
	2013		2012		
\$	8,465,202	\$	7,061,212		
	14,175,371		14,413,552		
	22,640,573		21,474,764		
	208,321		212,046		
	364,609		351,559		
	572,930		563,605		
	14,175,371		14,413,552		
	4,877,489		3,220,772		
	3,014,783		3,276,835		
\$	22,067,643	\$	20,911,159		
	\$	\$ 8,465,202 14,175,371 22,640,573 208,321 364,609 572,930 14,175,371 4,877,489 3,014,783	2013 \$ 8,465,202 \$ 14,175,371 22,640,573 208,321 364,609 572,930 14,175,371 4,877,489 3,014,783		

The net position of a governmental entity may serve as an indicator of the entity's financial position. The City's net position at June 30, 2013 was \$22,067,643 as compared to \$20,911,159 at June 30, 2012. At June 30, 2013, a total of \$14,175,371 of net position, or 64%, are invested in capital assets (e.g., land, buildings, infrastructure, equipment, etc.). At June 30, 2012, a total of \$14,413,552 of the net position, or 69%, was invested in capital assets. The decrease is due to the sale of property and depreciation expense. Also at June 30, 2013, the City had restricted net position of \$4,877,489 which was restricted for capital projects and public safety based on intergovernmental and other agreements. This balance was \$3,220,772 at June 30, 2012 and the increase results from SPLOST collections from Gwinnett County and a decline of expenditures in the 2009 SPLOST fund. The remaining balances of net position, \$3,014,783 at June 30, 2013 and \$3,276,835 at June 30, 2012, are considered unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

## Summary of Changes in the City's Net Position Years Ended June 30, 2013 and 2012

	Governmental activities					
		2013		2012		
Revenues:						
Program revenues:						
Charges for services	\$	1,859,272	\$	1,467,014		
Capital grants and contributions		1,973,777		2,970,009		
General revenues:						
Property taxes		1,723,126		1,525,367		
Franchise taxes		851,024		893,131		
Alcoholic beverage taxes		459,066		458,685		
Other taxes		1,142,418		981,706		
Unrestricted investment earnings		2,972		3,222		
Miscellaneous		50,843		51,118		
Total revenues		8,062,498		8,350,252		
Expenses:						
General government		1,399,560		976,379		
Police		3,045,856		3,554,865		
Courts		498,144		493,050		
Streets		1,271,673		1,194,603		
Recreation		165,263		190,410		
Planning and zoning		370,471		375,026		
Economic development		68,913		179,419		
Marketing & Events		86,134		51,878		
Interest				4,276		
		6,906,014		7,019,905		
Change in net position		1,156,484		1,330,347		
Net position, beginning of year, as restated		20,911,159		19,580,812		
Net position, end of year	\$	22,067,643	\$	20,911,159		

Net position of the City increased by \$1,156,484 in 2013 and \$1,330,347 in 2012. Both revenue and expenses decreased from the prior year due to decrease in grant expenses as well as the related revenue.

#### **Analysis of the City's Funds**

The net change in fund balance for the City's General Fund was an increase from the prior year of \$227,613. This increase was a result of continued revenues from the settlement of the Service Delivery Strategy with Gwinnett County.

The 2004 SPLOST fund has collected all of the revenue it will from the sales tax collections from the County and continues to spend the collections on projects. This fund has \$551,994 remaining to be expended at June 30, 2013.

The 2009 SPLOST continues to collect sales taxes from the County with total revenue of \$1,642,019 in fiscal year 2013. Expenditures on projects also continue with \$3,568,818 remaining in fund balance at the end of the year.

#### **Budgetary Highlights**

The City adopts an annual budget for the General Fund. The budget as originally adopted included expenditures of \$6,263,055. Expenditures were transferred between departments but there were no amendments to the overall budget expenditures during the year. Overall actual results had expenditures of \$283,359 less than what was budgeted due to fewer expenditures in the general government and police function than expected.

#### **Capital Assets and Related Liabilities**

The City's investment in capital assets for its governmental activities as of year-end amounts to \$14,175,371 (net of accumulated depreciation). The investment in capital assets includes land, construction in process, land improvements, buildings and improvements, infrastructure, machinery and equipment. Among the significant activity in 2013 was construction on the Main Street Realignment project and the addition and disposal of 649 Springwood Road.

Readers should refer to Note 5 of the financial statements for more information on capital asset activity.

#### **Requests for Information**

The annual financial statements are designed to provide a general overview of the City's finances. Questions concerning any of the information provided should be addressed to the City Manager, City of Lilburn, 76 Main Street, Lilburn, Georgia 30047.

## STATEMENT OF NET POSITION JUNE 30, 2013

	Primary Government	Component Unit Downtown Development Authority		
	 Governmental Activities			
ASSETS				
Cash and cash equivalents Investments Property taxes receivable, net of allowance for uncollectible accounts	\$ 4,381,993 1,436,501 61,441	\$	38,781 2,839,703	
Intergovernmental receivable Advance to component unit Due from other governments	265,060 2,320,207		- - 156,500	
Capital assets, nondepreciable Capital assets, depreciable, net of accumulated depreciation	 6,072,990 8,102,381		- -	
Total assets	 22,640,573		3,034,984	
LIABILITIES				
Accounts payable Accrued liabilities Unearned revenue Advance from primary government	214,438 144,577 5,594		1,758 - - 2,320,207	
Long-term liabilities: Line of Credit payable due within one year Compensated absences due within one year	 208,321		636,738	
Total liabilities	 572,930		2,958,703	
NET POSITION				
Net Investment in capital assets Restricted for:	14,175,371		-	
Capital projects Public safety Unrestricted	4,757,723 119,766 3,014,783		- - 76,281	
Total net position	\$ 22,067,643	\$	76,281	

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

				Program Revenues					Net (Expenses) Revenues and Changes in Net Position			
					•			G	Primary overnment	Соі	nponent Unit	
			<b>C</b> I		Operating		Capital	0-			wntown	
Functions/Programs		Expenses		narges for Services	Grants and Contributions		rants and ntributions		vernmental Activities		elopment uthority	
Governmental activities:		Expenses		Services	Contributions	Col	itributions		Activities	A	uthority	
General government Police	\$	1,399,560	\$	216,279	\$ -	\$	821,258	\$	(362,023)	\$		
Courts		3,045,856 498,144		1,586,042	-		334,624		(1,125,190) (498,144)			
Streets		1,271,673		-	_		653.644		(618,029)			
Recreation		165,263		-	-		164,251		(1,012)			
Planning and zoning		370,471		56,951	-		- , -		(313,520)			
Economic development		68,913		-	-		-		(68,913)			
Marketing and events		86,134					-		(86,134)			
Total governmental activities	\$	6,906,014	\$	1,859,272	\$ -	\$	1,973,777		(3,072,965)			
Component Unit:												
Downtown Development Authority	\$	55,162	\$	9,695	\$ 925	\$	-				(44,542)	
			Gen	eral revenues:								
			Р	roperty taxes					1,723,126		-	
				ranchise taxes					851,024		-	
				lcoholic bevera	ige taxes				459,066		-	
				ther taxes					1,142,418		-	
					estment earnings				2,972		-	
			N	iscellaneous					50,843			
				Total general	revenues				4,229,449			
				Change in n	et position				1,156,484		(44,542)	
			Net	position, begin	ning of year, as res	stated			20,911,159		120,823	
			Net	position, end o	f year			\$	22,067,643	\$	76,281	

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

100		General	2004 SPLOST		2009 SPLOST		Other Governmental Funds		Total Governmental Funds	
ASSETS Cook and seek againstants	¢.	511.405	\$	122 204	\$	2.060.244	\$	667.060	\$	4.381.993
Cash and cash equivalents Investments	\$	1,436,501	Ф	133,384	ф	3,069,244	Ф	667,960	Ф	1,436,501
Property taxes receivable, net of allowance		1,100,001								1,100,001
for uncollectable amounts		61,441		-		-		-		61,441
Intergovernmental receivable		-		-		265,060		-		265,060
Due from other funds		-				155,120		-		155,120
Advance to component unit		1,553,004		588,778		79,425		99,000		2,320,207
Total assets	\$	3,562,351	\$	722,162	\$	3,568,849	\$	766,960	\$	8,620,322
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	194,670	\$	15,048	\$	31	\$	4,689	\$	214,438
Accrued liabilities		144,577		-		-		-		144,577
Due to other funds		-		155,120		-		-		155,120
Unearned revenue								5,594		5,594
Total liabilities		339,247		170,168		31		10,283		519,729
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue- property taxes		51,810	-	<u> </u>		<u> </u>		<u> </u>		51,810
Total deferred inflows of resources		51,810				<u> </u>				51,810
Fund balances:										
Nonspendable:										
Advance to component unit		1,553,004		588,778		79,425		99,000		2,320,207
Restricted:						0.400.000		507.044		4 007 004
Capital construction Public safety		-		-		3,489,393		537,911 119,766		4,027,304 119,766
Unassigned		1,618,290		(36,784)		-		119,700		1,581,506
Total fund balances				551,994		3,568,818		756,677	-	8,048,783
		3,171,294	-	551,994		3,300,010		730,077		0,040,703
l otal liabilities, deferred inflows of resources, and fund balances	\$	3,562,351	\$	722,162	\$	3,568,849	\$	766,960		
Total liabilities, deferred inflows of resources, and fund balances  Amounts reported for governmental activities in the sta Capital assets used in governmental activities are no	itement of n	3,562,351 et position are d	lifferent	722,162 because:	\$		\$			0,040
not reported in the governmental funds Capital assets, net of depreciatior										14,175,37
Other assets - property taxes receivable are not ava	ilable to pay	y for current-peri	iod exp	enditures, an	d					
therefore, are deferred in the funds.										51,810
Long-term liabilities are not due and payable in the c governmental funds for compensated absences.	urrent perio	d and, therefore	, are no	ot reported in	the					(208,321)
									\$	22,067,643

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	General	2004 SPLOST 2009		2009 SPLOST		Other Governmental Funds		Total Governmental Funds	
REVENUES				_				_	
Property taxes	\$ 1,751,228	\$	-	\$	-	\$	-	\$	1,751,228
Franchise taxes	851,024		-		-		-		851,024
Alcoholic beverage taxes	459,066		-		-		-		459,066
Other taxes	1,142,418		-		-		-		1,142,418
Licenses and permits	225,372		-		-		-		225,372
Intergovernmental	232,853		-		1,640,860		98,408		1,972,121
Charges for services	755,517		-		-		-		755,517
Fines and forfeitures	739,466		-		-		-		739,466
Investment income	2,972		201		1,159		296		4,628
Cash confiscations	-		-		-		7,731		7,731
Miscellaneous	182,028								182,028
Total revenues	6,341,944		201		1,642,019		106,435		8,090,599
EXPENDITURES									
Current:									
General government	1,260,256		-		-		-		1,260,256
Police	2,661,193		-		-		108,990		2,770,183
Courts	498,381		-		-		-		498,381
Streets	973,977		-		-		-		973,977
Recreation	62,795		-		-		-		62,795
Planning and zoning	368,023		-		-		-		368,023
Economic development	68,937		-		-		-		68,937
Marketing and events	86,134		-		-		-		86,134
Capital outlay			384,917		118,000		53,133		556,050
Total expenditures	5,979,696	-	384,917		118,000		162,123		6,644,736
Excess (deficiency) of revenues over	000 040	,	004740)		4 504 040		(55.000)		4 445 000
(under) expenditures	362,248		384,716)		1,524,019		(55,688)		1,445,863
OTHER FINANCING SOURCES (USES)									
Proceeds from the sale of property	4,365		-		-		58,264		62,629
Transfers out to other funds	(139,000)		-		-		-		(139,000)
Transfers in from other funds					<u>-</u>		139,000		139,000
Total other financing sources (uses)	(134,635)						197,264		62,629
Net change in fund balances	227,613	(	384,716)		1,524,019		141,576		1,508,492
FUND BALANCES,									
beginning of year, as restated	2,943,681		936,710		2,044,799		615,101		6,540,291
FUND BALANCES, end of year	\$ 3,171,294	\$	551,994	\$	3,568,818	\$	756,677	\$	8,048,783

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds	\$ 1,508,492
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Acquisition of capital assets Depreciation expense	459,988 (698,168)
The net effect of various transactions related to the disposal of capital assets.	(89,450)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund statements.	(28,103)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Change in compensated absences	 3,725
Change in net position - governmental activities	\$ 1,156,484

## GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	В	udget				Variance With	
	Original		Final	Actual	_	Final Budget	
REVENUES				'			
Taxes:							
Property taxes	\$ 1,689,990	\$	1,803,990	\$ 1,751,228	\$	(52,762)	
Franchise taxes	927,500		927,500	851,024		(76,476)	
Alcoholic beverage taxes	448,500		448,500	459,066		10,566	
Insurance premium taxes	550,000		550,000	577,714		27,714	
Other taxes	522,000		522,000	564,704		42,704	
Total taxes	4,137,990		4,251,990	4,203,736		(48,254)	
Licenses and permits:							
Alcoholic beverage fees	132,500		132,500	132,513		13	
Business licenses	32,900		32,900	35,908		3,008	
Building permits	131,000		131,000	56,951		(74,049)	
Total licenses and permits	296,400		296,400	225,372	_	(71,028)	
Intergovernmental revenues:							
Federal grants	5,000		5,000	_		(5,000)	
State grants	5,000		5,000	_		(5,000)	
Local grants	240,636		240,636	232,853		(7,783)	
Total intergovernmental revenues	250,636	-	250,636	232,853		(17,783)	
Charges for services:			, , , , , , , , , , , , , , , , , , , ,			, ,/	
	201 500		201 500	104 902		(6.607)	
Public safety services	201,500		201,500	194,803		(6,697)	
Other charges  Total charges for services	554,504 756,004		554,504 756,004	<u>560,714</u> 755,517		6,210 (487)	
Total charges for services	750,004		730,004	755,517		(407)	
Fines and forfeitures	626,400	<u> </u>	626,400	739,466		113,066	
Investment income	3,500	<u> </u>	3,500	2,972		(528)	
Miscellaneous revenue	192,125		192,125	182,028		(10,097)	
Total revenues	6,263,055		6,377,055	6,341,944		(35,111)	
EXPENDITURES							
Current:							
	1 404 204		4 204 027	1 200 250		404.674	
General government	1,401,294		1,381,927	1,260,256		121,671	
Police	2,729,740		2,729,740	2,661,193		68,547	
Courts	504,387		508,302	498,381		9,921	
Streets	978,192		980,017	973,977		6,040	
Recreation	63,134		64,634	62,795		1,839	
Planning and zoning	393,218		393,218	368,023		25,195	
Economic development Marketing and events	91,793 101,297		91,793 113,424	68,937 86,134		22,856 27,290	
Marketing and events	101,297	-	113,424	00,134		21,290	
Total expenditures	6,263,055	<u> </u>	6,263,055	5,979,696	- —	283,359	
Excess of revenues			444.000	202.040		040.040	
over expenditures		· -	114,000	362,248		248,248	
OTHER FINANCING SOURCES (USES)						(	
Transfers out to other funds	-		(114,000)	(139,000	)	(25,000)	
Proceeds from the sales of property	-		(114,000)	4,365		4,365	
Total other financing sources (uses)		<u> </u>	(114,000)	(134,635	<u> </u>	(20,635)	
Net change in fund balances	-		-	227,613		227,613	
FUND BALANCES, beginning of year	2,943,681		2,943,681	2,943,681		-	
Total Briefittoco, boginning or your							

### CITY OF LILBURN, GEORGIA NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Lilburn, Georgia, (the "City") was incorporated in 1955 and operates under a Mayor-Council form of government and provides the following services to its citizens: public safety (police), public works (highways and streets), recreation and parks, planning and zoning, building inspection, code enforcement, municipal court services, and general and administrative services.

The financial statements of the City have been prepared in conformity with the accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the City (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City. In conformity with generally accepted accounting principles, the financial statements of the component unit are presented as a discretely presented component unit. The City of Lilburn Downtown Development Authority (the "DDA") is the discretely presented component unit of the City. The seven members of the Board of Directors of the DDA are appointed by the City Council. The City also has the ability to impose its will on the DDA as the City Council can remove appointed members of the Board of Directors at will; approve the budget of the DDA; and has the ability to hire and dismiss the personnel responsible for the daily operations of the DDA. The City of Lilburn Downtown Development Authority's financial information is maintained by the City's Finance Department. However, separate financial statements are not prepared.

#### B. Government Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Government-wide financial statements do not provide information by fund, but aggregate the City's governmental activities. Governmental activities are normally supported by taxes and intergovernmental revenues. The statement of net position will include non-current assets and non-current liabilities. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It is used to account for resources traditionally associated with government, which are not required legally or by sound financial management to be accounted for in a different fund.

The **2004 SPLOST Fund** is a capital project fund the City established to account for the financial resources provided from a one cent special purpose local option sales tax approved by voters in 2004.

The **2009 SPLOST Fund** is a capital project fund the City established to account for the financial resources provided from a one cent special purpose local option sales tax approved by voters in 2009.

The City aggregates other nonmajor governmental funds in a single column in the fund financial statements. These include a special revenue fund to account for the activity related to specific revenue streams and a capital projects fund to account for certain resources set aside for capital activity.

#### C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Sales taxes are recognized predominately when the underlying transaction occurs. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of* accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay for current obligations. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenue related to reimbursement basis grants are recognized as allowable expenditures are incurred. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### D. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of purchase.

#### E. Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds."

Activity between the City and its component unit that is representative of lending/borrowing arrangements outstanding at the end of the year are referred to as "advance to component unit" and "advance from primary government" as it is not expected to be repaid within the current period.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. As allowed under GASB Statement No. 34, the City did not capitalize any infrastructure purchased or donated prior to the implementation of GASB Statement No. 34.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized.

Capital assets of the City are depreciated using the straight line method over the following useful lives:

Asset	Years
Land improvements	30
Buildings and improvements	20-40
Machinery and equipment	3-10
Infrastructure (roads)	10-50

#### **G.** Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when the employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

#### H. Net Position and Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets and deferred outflows of resources and liabilities and any deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Net Position and Fund Equity (Continued)

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. Only the City Council may modify or rescind the commitment, also by resolution.
- Assigned Fund balances are reported as assigned when amounts are constrained by the
  City's intent to be used for specific purposes, but are neither restricted nor committed.
  Through resolution, the City Council has authorized the City's finance committee to assign fund
  balances.
- Unassigned Fund balances are reported as unassigned as the residual amount when the
  balances do not meet any of the above criterion. The City reports positive unassigned fund
  balance only in the General Fund. Negative unassigned fund balances may be reported in all
  funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**Net Position** - Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Deferred Outflows of Resources and Deferred Inflows of Resources

The City implemented GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and Statement No. 65, Items Previously Reported as Assets and Liabilities, as of July 1, 2012. These new standards establish accounting and financial reporting for deferred outflows / inflows of resources and the concept of net position as the residual of all other elements presented in a statement of net position.

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has no financial items that qualify for reporting in this category.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arise only under a modified accrual basis of accounting, that qualifies for reporting in this category. Unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and other sources as these amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available.

#### J. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2. LEGAL COMPLIANCE - BUDGETS

#### A. Budgets and Budgetary Accounting

The City of Lilburn, Georgia follows these procedures in establishing the budgetary data reflected in the financial statements:

- The City's annual budget is prepared based on anticipated revenues and appropriated expenditures. Revenue anticipation is designed to help insure fiscal responsibility and maintain a balanced budget. Budgeting is the responsibility of the Mayor and the City Council members, with assistance provided by the City Manager and his designated staff persons.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to June 30, the budget is legally enacted by passage of an ordinance.
- 4. The level of legal budgetary control is the department level. Council approval is required to increase or decrease the total budget of any department.
- 5. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the General Fund and the Special Revenue Fund. A project length budget is adopted for all Capital Projects Funds.

No supplementary budgetary appropriations related to expenditures were made during the current year.

The Confiscated Assets Fund expended more than its budgeted expenditures by \$35,905. These over expenditures were funded by under expenditure of other budgeted amounts and the use of fund balance.

#### NOTE 3. DEPOSITS AND INVESTMENTS

Governmental fund balances in excess of amounts required for the City's daily operating activities were invested in the Georgia Fund 1 during the year. Georgia law authorizes local governments to invest in the following types of obligations:

- 1. Obligations of the State of Georgia or of any other states;
- 2. Obligations issued by the United States;
- 3. Obligations fully insured or guaranteed by the United States government or governmental agency;
- 4. Obligations of any corporation of the United States government;
- 5. Prime bankers' acceptances;
- 6. Georgia Fund I state investment pool;
- 7. Georgia Extended Asset Pool (GEAP);
- 8. Repurchase agreements; and
- 9. Obligations of other political subdivisions of the State of Georgia.

Any bank deposit in excess of the total FDIC insured amount must be secured by an equivalent amount of State or U.S. obligations.

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

Investments, with a carrying value of \$1,436,501 consist of an investment in the Georgia Fund 1, a local government investment pool managed by the State of Georgia Office of the State Treasurer. As the investment in the Georgia Fund 1 represents ownership of a portion of a large pool of investments these amounts are not categorizable for custodial risk disclosure. The pooled investments are not registered with the Securities and Exchange Commission ("SEC") but are managed in a manner consistent with SEC's Rule 2a7 of the Investment Company Act of 1940. Accordingly, the City's investment in the Georgia Fund 1 has been determined based on the pool's share price as adjusted to market. Other investments are stated at fair value based on quoted market prices.

Investments with a carrying value of \$2,839,703 consist of an investment in nine real estate properties purchased by the Downtown Development Authority. These properties are currently vacant and the City has no future plans to use these properties for general operations. The City plans to sell these properties in the future for the City of Lilburn redevelopment project.

#### Credit Risk:

At June 30, 2013, the City's investment in the Georgia Fund 1 was rated AAAf by Standard & Poor's. At June 30, 2013, the City had the following investments:

<u>Investment</u> <u>Maturities</u> <u>Fair Value</u>

Georgia Fund 1 43 day weighted average \$ 1,436,501

#### **Interest Rate Risk:**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The City manages interest rate risk by limiting maturities to three years.

#### **Custodial Credit Risk - Deposit:**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. The State of Georgia requires financial institutions to pledge securities at 110% of a local government's deposits. At June 30, 2013, all of the deposits of the City were fully collateralized in accordance with the state statutes.

#### NOTE 4. RECEIVABLES

The City receives property tax assessments from Gwinnett County, Georgia. Tax bills were levied on all real and personal property as of January 1, 2012 and were mailed to taxpayers in July 2012. The due date for these taxes was December 20, 2012, and after that date, both penalty and interest are accrued until the taxes are collected. The lien date was January 1, 2013. Receivables are recorded when taxes are levied and billed (October 1).

Receivables at June 30, 2013, along with the allowance for uncollectible accounts, are as follows.

	G	eneral	200	9 SPLOST
Receivables:			<u></u>	_
Property taxes receivable	\$	68,182	\$	_
Intergovernmental receivable		_		265,060
Allowance for uncollectible		(6,741)		
Net total receivables	\$	61,441	\$	265,060

The City sold a house in 2009, to an employee of the City, located at 649 Springwood Road and financed the sale with the buyer through a three year note receivable, extended for one year. The buyer was unable to obtain his own financing and the City took back the house and ultimately sold the property in fiscal year 2013. The activity on the property will be show as a reduction of the note receivable by \$89,450 as well as an addition and deletion to capital assets in Note 5.

#### NOTE 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2013 is as follows:

		Beginning Balance	 ncreases	D	ecreases	Tra	ansfers		Ending Balance
Governmental activities:									
Capital assets, not being depred	ciate	d:							
Land Construction in process	\$	4,778,576 923,634 5,702,210	\$ 165,195 205,585 370,780	\$	- - -	\$	- - -	\$	4,943,771 1,129,219 6,072,990
Capital assets, being depreciate	ed:								
Land improvements Buildings and improvements Machinery and equipment Infrastructure Total		6,165,228 2,909,825 2,314,427 1,948,705 13,338,185	 89,450 89,208 - 178,658		(89,450) (35,234) - (124,684)		- - - -		6,165,228 2,909,825 2,368,401 1,948,705 13,392,159
Less accumulated depreciation	for:								
Land improvements Buildings and improvements Machinery and equipment Infrastructure Total		962,713 1,324,274 1,668,954 670,902 4,626,843	262,567 96,616 216,855 122,130 698,168		(35,234) (35,234)		- - - -	_	1,225,280 1,420,891 1,850,575 793,032 5,289,778
Total capital assets, being depreciated, net		8,711,342	(519,510)		(89,450)				8,102,381
Governmental activities capital assets, net	\$	14,413,552	\$ (148,730)	\$	(89,450)	\$		\$	14,175,371

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 138,446
Police	238,983
Streets	220,901
Recreation	96,976
Planning and zoning	 2,862
Total depreciation expense - governmental activities	\$ 698,168

#### NOTE 6. LONG-TERM LIABILITIES

Activity of the long-term liabilities of the City for the year ended June 30, 2013 is as follows:

	eginning Balance	lr	ncreases	<u>D</u>	ecreases	Ending Balance	Amount Due Within One Year
Governmental activities:							
Compensated absences	\$ 212,046	\$	204,837	\$	208,562	\$ 208,321	\$ 208,321
Governmental activities long-term liabilities	\$ 212,046	\$	204,837	\$	208,562	\$ 208,321	\$ 208,321

The General Fund typically is the funding source of payment for the compensated absences payable.

The Downtown Development Authority acquired a line of credit from the Bank of Atlanta on July 16, 2009. The line of credit is for up to \$1,000,000 and carries an interest rate of 5%. The line of credit's original maturity date was July 15, 2010 with extensions from the Bank of Atlanta extending maturity to June 30, 2014. Interest payments are due monthly on the 15th and a balloon payment of all outstanding principal and interest being due on June 30, 2014. As of June 30, 2013, the outstanding balance is \$636,738. The City has guaranteed the line of credit of the Downtown Development Authority and should the need arise, the City will pay the debt on behalf of the Authority.

Activity on line of credit of the Downtown Development Authority for the year ended June 30, 2013 is as follows:

	Beginning Balance			Draws Payments			Ending Balance		Due Within One Year	
Downtown Development Au	thorit	:y								
Line of Credit	\$	636,738	\$		\$	_	\$	636,738	\$	636,738

#### NOTE 7. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2013 is as follows:

#### Due to/from other funds:

Receivable Fund	Payable Fund	Amount		
2009 SPLOST Fund	2004 SPLOST Fund	\$	155,120	
		\$	155,120	

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### Advance to component unit:

Receivable	<u>Payable</u>	 Amount		
General Fund	DDA	\$ 1,553,004		
2004 SPLOST Fund	DDA	588,778		
2009 SPLOST Fund	DDA	79,425		
Other Governmental Funds	DDA	99,000		
		\$ 2,320,207		

The General Fund, 2004 SPLOST Fund, 2009 SPLOST Fund, and Other Governmental Funds (primary government) advanced funds to the Downtown Development Authority (DDA) which will not be repaid within the next fiscal year. Amounts are shown as an advance (long-term). Amounts were for DDA to purchase real estate investments within the City and the advance will be repaid when properties are sold as part of redevelopment of the City.

#### NOTE 8. JOINT VENTURE

Under Georgia law, the City, in conjunction with other cities and counties in the ten (10) county Atlanta area, is a member of the Atlanta Regional Commission and is required to pay annual dues thereto. During its fiscal year ended June 30, 2013, the City's membership dues were paid by Gwinnett County, Georgia. The City did not pay any annual dues. Membership in a Regional Commission is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the Regional Commission in Georgia.

The Regional Commission Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of a Regional Commission. Separate financial statements may be obtained from:

Atlanta Regional Commission 3715 Northside Parkway 200 Northcreek Suite 300 Atlanta, Georgia 30327

#### NOTE 9. PENSION PLAN

The City's supplemental pension plan, <u>City of Lilburn Money Purchase Pension Plan</u>, a defined contribution plan is administered by an insurance company, Citistreet. All full-time employees are covered after one year of service. The City is required to contribute 10% of annual covered payroll, with 100% of these funds going into a fixed-rate savings account. The City's total payroll for the fiscal year was \$2,974,727, including \$2,613,670 of payroll covered by the plan. Contributions by the City totaled \$249,787 for the fiscal year ended June 30, 2013 and no employees contributed to the Plan. Plan provisions and contribution requirements are established by City ordinance and may be amended by the Lilburn City Council.

Effective January 1, 2009, the City has a five year vesting schedule as follows:

Less than 2 years	0%
At two years	25%
At three years	50%
At four years	75%
At five years	100%

#### NOTE 10. RISK MANAGEMENT

The City is exposed to various risks of losses related to: torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three (3) years have not exceeded insurance coverage.

#### NOTE 11. COMMITMENTS AND CONTINGENCIES

#### Litigation:

The City is involved in pending lawsuits in the normal course of the City's business. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

#### **Grant Contingencies:**

The City has received grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.

#### NOTE 12. PRIOR PERIOD ADJUSTMENT

The City has determined the need to record a prior period adjustment for an accounts payable of \$39,627 reported as of June 30, 2012 in the 2009 SPLOST fund. The City determined they did not owe a liability as it had been satisfied in fiscal year 2012. Therefore, the following restatement of the Government Wide Net Position and the 2009 SPLOST fund balance were required:

	Go	overnment-Wide Activities	 2009 SPLOST Fund
Net Position / Fund Balance as previously reported Prior Period Adjustment	\$	20,871,532 39,627	\$ 2,005,172 39,627
Net Position as restated	\$	20,911,159	\$ 2,044,799

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Fund**

**Confiscated Assets Fund –** Accounts for cash received either from a cash confiscation or cash received from a sale of capital assets acquired from a drug investigation for which funds are restricted by Federal and State law for public safety.

#### **Capital Projects Fund**

**Capital Projects Fund** – Accounts for capital projects with financing other than SPLOST.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

ASSETS	Co	Special venue Fund onfiscated ssets Fund	Proj	Capital jects Funds Capital jjects Fund	Total Nonmajor Governmental Funds		
Cash and cash equivalents Advance to component unit	\$	130,049	\$	537,911 99,000	\$	667,960 99,000	
Total assets	\$	130,049	\$	636,911	\$	766,960	
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable Unearned revenue	\$	4,689 5,594	\$	<u>-</u>	\$	4,689 5,594	
Total liabilities		10,283		<del>-</del> _		10,283	
FUND BALANCES							
Nonspendable Restricted:		-		99,000		99,000	
Capital construction		-		537,911		537,911	
Public safety		119,766		-		119,766	
Total fund balances		119,766		636,911		756,677	
Total liabilities and fund balance	\$	130,049	\$	636,911	\$	766,960	

#### **CITY OF LILBURN**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Rev Co	Special enue Fund onfiscated sets Fund	Proje	Capital ects Funds Capital jects Fund	Total Nonmajor Governmental Funds		
Revenues							
Cash confiscations	\$	7,731	\$	-	\$	7,731	
Investment income		20		276		296	
Intergovernmental		<u> </u>		98,408		98,408	
Total revenues		7,751		98,684		106,435	
Expenditures							
Current:							
Police		108,990		-		108,990	
Capital outlay		-		53,133		53,133	
Total expenditures		108,990		53,133		162,123	
Excess (deficiency) of revenues							
over (under) expenditures		(101,239)		45,551		(55,688)	
Other Financing Sources							
Proceeds from the sale of property		239		58,025		58,264	
Transfers in from other funds	-	-		139,000		139,000	
Total other financing sources		239		197,025		197,264	
Net change in fund balances		(101,000)		242,576		141,576	
Fund balances, beginning of year		220,766		394,335		615,101	
Fund balances, end of year	\$	119,766	\$	636,911	\$	756,677	

## SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2013

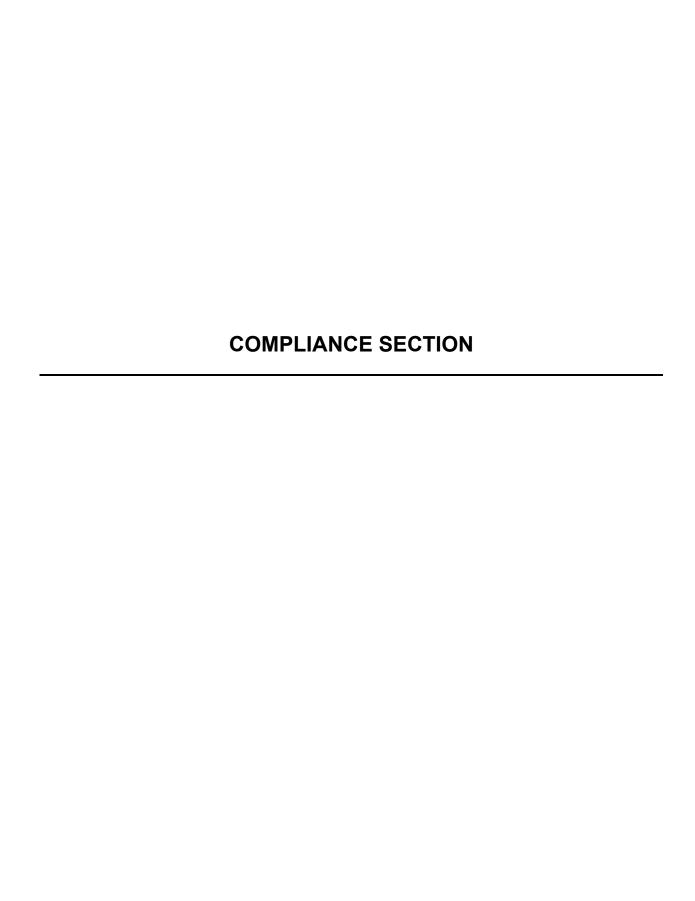
			(	Confiscated	Asse	ets Fund		
		Original Budget		Final Budget		Actual		ance With al Budget
Revenues:	Ф.	50,000	Φ.	F0 000	Ф.	7 704	Ф.	(40.000)
Cash confiscations Investment income	\$	50,000 -	\$	50,000 -	\$	7,731 20	\$	(42,269) 20
Total revenues		50,000		50,000		7,751		(42,249)
Expenditures:								
Current:								
Police		50,000		73,085		108,990		(35,905)
Total expenditures		50,000		73,085		108,990		(35,905)
Deficiency of revenues								
under expenditures		-		(23,085)		(101,239)		(78,154)
Other financing sources:								
Proceeds from the sale of property						239		239
Total other financing uses						239		239
Net change in fund balances		-		(23,085)		(101,000)		(77,915)
Fund balance, beginning of year		220,766		220,766		220,766		
Fund balance, end of year	\$	220,766	\$	197,681	\$	119,766	\$	(77,915)

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS 2004 SPLOST FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	•	Unaudited) Original Estimated Cost	•	Unaudited) Current Estimated Cost	Prior Years Cumulative Expenditures	Total Current Year Expenditures	Total Cumulative Expenditures
2004 SPLOST Roads and Bridges Improvements	\$	4,134,168	\$	5,154,054	\$	\$	\$
Connecting Sidewalks	Ψ	4,134,100	Ψ	3,134,034	Ψ 154,564	Ψ 18,525	
Holly Ridge Drive Improvements					85,943	10,020	85,943
Livable Centers Initiative Project					52,225		52,225
LARP Project					44,016		44,016
Joy Lane Project					25,914		25,914
Brandlwood Project					8,212		8,212
Main Street					63,368	310,204	
Storm Drainage Infrastructure					76,690	010,20	76,690
Road Maintenance Plan Project					665,007		665,007
Streetscaping Projects					1,915,576		1,915,576
Wayfinding for Downtown					33,691		33,691
Maintenance Facility Relocation					7,692		7,692
Jackson Creek- roads and bridges					74,252		74,252
Camp Creek- roads and bridges					689,368		689,368
Killian Hill- Pedestrian Tunnel					238,010		238,010
Crosswalk and City Parking Program					30,002	9,388	
					7,950	9,300	7,950
City Plaza						•	
Equipment Phase II Greenway					21,483	•	21,483
•					10,109	0.254	10,109
Street Signage- State Mandate					13,071	9,251	
LMIG					-	28,361	,
Legal		4.404.400	_	5.454.054	4.047.440	9,188	
Total Roads, Streets, and Bridges		4,134,168		5,154,054	4,217,143	384,917	4,602,060
Recreational Facilities		3,200,500		3,543,184			
City Park Renovations					311,640		311,640
Park Plaza					49,049		49,049
Camp Creek Greenway					2,393,528		2,393,528
City Park Signs					2,859		2,859
Jackson Creek Trail					587,858		587,858
Phase I Greenway					1,575		1,575
Phase II Greenway					6,043		6,043
Phase I Greenway- Surveillance System					96,657		96,657
Phase II Greenway- Surveillance System					7,531		7,531
Gwinnett County Park					50,000		50,000
Parks Improvement/Equipment					21,282		21,282
Big League Dreams					15,162		15,162
Total Recreational Facilities		3,200,500		3,543,184	3,543,184		3,543,184
Public Safety Facilities and Equipment		1,000,000		1,191,159			
Police Department Relocation		1,000,000		1,101,109	259,267		259,267
Police Department Relocation  Police Vehicles and Equipment					654,246	•	654,246
Police Verticles and Equipment  Police Department Renovation						•	
Officer Next Door					115,756 17,523	•	115,756 17,523
						•	
Neighborhood House					116,380		116,380
Crosswalk Safety Street Signs					3,508		3,508
Phase I Greenway- Surveillance System					24,479	•	24,479
Total Public Safety Facilities and Equipment	_	1,000,000	_	1,191,159	1,191,159		1,191,159
• •			_				
Total 2004 SPLOST Expenditures	\$	8,334,668	\$	9,888,397	\$ 8,951,486	\$ 384,917	\$ 9,336,403

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS 2009 SPLOST FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	(Unaudited) Original Estimated Cost		(Unaudited) Current Estimated Cost		Prior Years Cumulative Expenditures		Total Current Year Expenditures		Total Cumulative Expenditures	
2009 SPLOST										
General Government Facilities	\$	4,981,935	\$	4,981,935	\$	-	\$	-	\$	-
New City Hall					37	70,200		4,000		374,200
First Avenue						760		-		760
Police Department Headquarters						-		2,500		2,500
SPLOST Administration						13,759		22,243		66,002
Total Public Safety Facilities and Equipment		4,981,935		4,981,935	4	14,719		28,743		443,462
Roads & Bridges Improvements		2,789,884		2,789,884						
Road Maintenance					8	31,625		-		81,625
Street Lights						8,858		-		8,858
Traffic Study						3,875		_		3,875
LCI Project					4	41,609		_		41,609
Liburn Gateway						12,070		_		12,070
Main Street Location						43,152		_		843,152
Phase I Greenway						691		_		691
Phase II Greenway					14	47,996		_		147,996
Phase III Greenway					·	4,305		_		4,305
Equipment						19,461		_		19,461
Killian Hill						-		3,975		3,975
Total Roads & Bridges		2,789,884		2,789,884	1,16	63,642		3,975		1,167,617
Public Safety Facilities Equipment		1,195,665		1,195,665						
PD Evidence Room Renovation		1,100,000		1,100,000		6,954		_		6,954
Equipment					ı	56,642		17,092		73,734
Vehicle Equipment						42,237		9,427		51,664
Vehicles						17,677		51,300		368,977
Phase I Greenway- Surveillance System						45,051		-		45,051
Phase II Greenway- Surveillance System						22,620		_		122,620
104 1st Avenue					12	7,694		_		7,694
Total Public Safety Facilities Equipment	_	1,195,665		1,195,665	59	98,875		77,819		676,694
Barrantan d Faritti		000 007		000 007						
Recreational Facilities		996,387		996,387	01	20.000		F 020		000.450
Big League Dreams					6.	32,820		5,638		638,458
Camp Creek Greenway & Trail						1,912		4 005		1,912
City Park						2,485		1,825		4,310
City Park Bandshell						11,038		-		11,038
City Park Tennis Courts						2,478		-		2,478
Greenway Trail Electric						3,700		-		3,700
Phase I Greenway						13,446		-		13,446
Phase II Greenway						37,735		-		37,735
Phase II Greenway- Surveillance System						18,563		-		18,563
Equipment		000 007		000 00=		10,102		7.100		10,102
Total Recreational Facilities		996,387		996,387		34,279		7,463		741,742
Total 2009 SPLOST Expenditures	\$	9,963,871	\$	9,963,871	\$ 2,9	11,515	\$	118,000	\$	3,029,515





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members
Of City Council
City of Lilburn
Lilburn, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Lilburn, Georgia (the "City") as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 16, 2013. Our report includes a reference to the implementation of new accounting standards which modified terminology and presentation of certain accounts.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses, as items 2013-001 through 2013-005, to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Manddin & Jenlins, LLC

Atlanta, Georgia December 16, 2013

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Section I – Summary of Auditor's Results							
<u>Financial Statements</u>							
Type of auditor's report issued	Unmodified						
Internal control over financial reporting: Material weaknesses identified?	_X yesno						
Significant deficiencies identified not considered to be material weaknesses?	yes X none reported						
Noncompliance material to financial statements noted?	yes <u>X</u> no						
<u>Federal Awards</u>							
There was not an audit of major federal award programs	s as of June 30, 2013 due to the total amount of federal						

awards expended being less than \$500,000.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### Section II - Financial Statement Findings

#### Finding 2013-001 – Expenditure recognition and related liabilities

**Criteria:** Generally accepted accounting principles ("GAAP") call for liabilities in governmental funds to be reported when goods or services have been received and payment is expected to be made from current and available resources.

**Condition**: Internal controls did not detect various misstatements in the reporting of certain of the City's liability and expenditure/expense accounts.

**Context/Cause:** During our testing of liabilities and expenses/expenditures, audit adjustments were required as follows:

- An account payable and resulting expenditure in the amounts of \$3,750 in the 2004 SPLOST fund was not recorded, although services had been provided. As a result, expenditures and liabilities were increased.
- An entry in the amount of \$10,750 in the 2004 SPLOST fund and \$8,652 in the 2009 SPLOST fund were
  required to reduce accounts payable and related expenditures for a prior year audit entry which was not
  reversed in the current year.
- An entry in the amount of \$39,627 was required to reduce accounts payable and restate beginning fund balance in the 2009 SPLOST fund and the government wide net position for a fiscal year 2011 audit entry which was not reversed in fiscal year 2012 or the current year.

*Effects:* Audit adjustments with a value of \$62,779 were needed as detailed above.

**Recommendation:** We recommend the City ensure that liabilities are reported when goods and services have been provided and ensure audit adjustments are properly reversed in the subsequent reporting period.

*Views of Responsible Officials and Planned Corrective Action:* The City agrees with the recommendation. The Finance department will work to determine that liabilities are posted when goods and services have been provided.

#### Finding 2013-002 – Fund Balance

*Criteria:* Internal controls should be in place to ensure that fund balance agrees with prior year audited financial statements.

**Condition**: Internal controls did not detect a misstatement in the reporting of the City's fund balance.

Context/Cause: During our testing of fund balance, audit adjustments were required as follows:

- An entry of \$9,593 was required in the General Fund for a prior year audit adjustment which was posted twice.
- An entry of \$425 was required in the Downtown Development Authority for a prior year audit adjustment which was not posted by the City.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### Finding 2013-002 - Fund Balance (continued)

*Effects:* Audit adjustments totaling \$10,018 were needed as detailed above.

**Recommendation:** We recommend the City carefully review all fund balance accounts to ensure audit entries are properly posted to these accounts.

Views of Responsible Officials and Planned Corrective Action: The City agrees with the recommendation and will make sure the Finance Department reviews all fund balance accounts to ensure proper posting of audit entries.

#### Finding 2013-003 - Management of Internal Balances and Transfers

Criteria: Generally accepted accounting principles require inter-fund transactions to be accounted for as due to and due from other funds, for amounts outstanding between funds at year end, and as transfers in order to move assets from the fund in which they were collected to the fund they are financing. GAAP also requires consideration of the collectability of receivables of all kinds whether external or internal to the City. As part of that process, the City should review the amounts included in due to/from accounts (interfund receivables and payables) in each fund to determine if amounts should be reported as transfers in/out during the fiscal year and ensure those balances agree between funds.

**Condition:** Internal controls did not detect misstatements in the balancing of interfund due to/from and interfund transfer accounts.

Context/Cause: During our testing of revenues and receivables, audit adjustments were required as follows:

- Record a transfer out of \$60,000 in the General Fund which was reported in an expenditure account by the City.
- Entries totaling \$555 were required to balance the advance to the Downtown Development Authority in the General fund.
- Adjustments of \$175,011 were required to reconcile the Downtown Development Authority's advance from the City.

*Effect:* Audit adjustment totaling \$235,566 were required as detailed above.

**Recommendation:** We recommend the City reconcile all interfund balances between the City and the Downtown Development Authority. We recommend the City ensure open lines of communication exist with the Downtown Development Authority to properly report interfund balances. Also, interfund transfers between City funds should be reconciled.

**Views of Responsible Officials and Planned Corrective Action:** The City will take the appropriate steps to review all interfund receivables and payables on a quarterly basis and to consider the need for settlement at that time via transfers in/out by the respective funds. The Finance Department will ensure that all interfund activity be properly recorded.

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### Finding 2013-004 - Capital Assets

*Criteria:* The City is reporting \$14.2 million in capital assets as of June 30, 2013, net of accumulated depreciation on those assets. Generally accepted accounting principles require that these assets be accounted for and, if applicable, depreciated on a systematic basis.

Condition: Internal controls did not detect a misstatement in the reporting of the City's capital assets.

**Context/Cause**: During fiscal year 2013, the City did not maintain its own detailed ledger of construction in progress. In addition, the City's capital asset detail was not reconciled to the financial records.

Effect: Audit adjustments totaling \$370,780 were required as follows to correctly report capital assets:

- To capitalize construction in progress outlays of \$205,585 to the capital asset records.
- To capitalize the purchase of land for \$165,195 to the capital asset records.

**Recommendation:** We recommend the City devote the resources necessary to ensure the capital assets are properly recorded on an on-going timely basis.

Views of Responsible Officials and Planned Corrective Action: The City agrees with the recommendation above. The Finance Department will update and maintain capital asset data on a timely basis to ensure that they are properly recorded.

#### Finding 2013-005 - Fiscal Year-End Financial Close and Reporting Controls

*Criteria:* Internal controls should be in place to ensure that all amounts reported within the financial statements are accurate and have been reconciled to subsidiary ledgers and underlying accounting records.

**Condition**: Due to ineffective controls surrounding the fiscal year-end financial close procedures, two audit adjustments were necessary at June 30, 2013.

Context/Cause: During our testing, audit adjustments were required as follows:

- To adjust the 2009 SPLOST revenue and related receivable for \$20,454 in accordance with the accrual basis of accounting. The prior year receivable was not relieved by the City, and thus the current year revenue was overstated.
- To adjust accrued payroll liabilities and related expenditures in the General Fund by \$40,983. Although the
  City did record accrued expenditures at year-end, it was calculated incorrectly, and expenditures were
  understated.

*Effect:* Audit adjustment totaling \$61,437 were required as detailed above.

### SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### Finding 2013-005 - Fiscal Year-End Financial Close and Reporting Controls (continued)

**Recommendation:** We recommend the City's Finance Department implement and/or strengthen internal controls surrounding the fiscal year-end financial close out procedures. We also recommend management reconcile account balances monthly to subsidiary ledgers so as to ensure proper and timely recording of transactions and accruals.

Views of Responsible Officials and Planned Corrective Action: The City agrees with the recommendation above. The Finance Department will update controls and ensure account balances are adjusted for timely and accurate reporting.